

1.0 Purpose

- 1.1 This report seeks approval to **extend** the operating hours of the temporary traffic management plans that were originally agreed by the Leader of this Council and the Head of Operations in June 2018.

The recommendations are set out in section 7 and this paper is considered as an addendum to the original published report (Appendix I).

2.0 Background

- 1.2 NFL will play their first two games at the Tottenham Hotspur Stadium in October:

Game 1 - Sunday 6th October

Game 2 - Sunday 13th October

Activations - NFL Welcome Zone at Tottenham Hotspur Stadium

- 1.3 As part of these events, NFL will be hosting light dwell time activities over the 4 different zones on the High Road, to welcome fans to the game days. These activities will include; branded archways, food traders and team assets.
- 1.4 NFL will create a fun and inviting atmosphere through the use of inclusive elements such as live roaming reporters, brand ambassadors handing out giveaways and photo opportunities for fans to engage with.
- 1.5 Each of the home team's will have individual assets at both games, which will give fans an opportunity to take pictures with their favourite team branding. Such assets would include double decker buses fully wrapped in team branding, Look like a Pro photo opportunities in team kit, the branded giant football gloves and potentially team statues.
- 1.6 Team mascots, musicians and cheerleader performances will be part of the days entertainment in dedicated areas, with content showing on screens of the pre-game warm up and fan interviews with the roaming reporters. As well as team face painting, with each team wanting to get the most support.
- 1.7 There will be a wide range of caterers in the Welcome Zone, some will be locally sourced from Haringey and neighbouring areas. The food offering will span from typical Americana style BBQ, to healthier options such as Poke Bowls and vegetarian wraps, with 2019 having more of a focus than ever on seasonal, vegetarian and locally sourced food, there will be a food option for all.

Reasons for extended road closures and associated measures

- 1.8 It is proposed that the NFL road closures will be put in place prior, during and post the games, creating a safe environment for local residents alike.
- 1.9 Due to the expected early arrival of NFL fans, these extended road closure times have been designed in accordance with historical footfall figures and lessons learned from previous games held at Wembley and Twickenham.

- 1.10 The proposal is to utilise the existing road closure footprint already in place for football events at the Tottenham Hotspur Stadium and to extend the timings, taking into account the install and dismantle of the proposed Hostile Vehicle Mitigation (HVM) enhancement infrastructure and Welcome Zone infrastructure.
- 1.11 On both the 6th and 13th October roads surrounding the stadium will be closed, restricting access to local traffic to parts of the High Road, between Lordship Lane and Lansdowne Road and White Hart Lane Junction.
- 1.12 This closure will also include the existing stadium rising security bollards on Park Lane and Worcester Avenue. Resident and Business vehicular access will be facilitated at the existing stadium Vehicle Permit Check points. These timings cover the install of the NFL Welcome Zone and 2 hours post match.
- 1.13 Full details of the Traffic Management Measures in association with the Tottenham Hotspur Stadium Events are set out in the delegated authority report, signed and published in June 2018.
- 1.14 This report considers the extended proposed road closures, associated banned turns and opening of existing fire gates, which are required to assist in the safe and expedient movement of traffic and spectators around the new Stadium on Major Event Days (MED's). It must also be noted that a number of the measures - and specifically road closures - are required in order to ensure spectator safety in the event of an emergency in or around the Stadium.
- 1.15 As part of the existing Stadium operations, Tottenham High Road which is immediately adjacent to the old Stadium, is closed for up to an hour after the end of an event. The road closure is put in place to allow for the sheer number of spectators leaving the Stadium, to exit onto the High Road safely. This operation has taken place for some time and is widely accepted by the community and Transport Operators including London Buses who put services on diversion during the closure.
- 1.16 The road closure is made legal by the application of the Traffic Management Order (TMO), which came into effect in 2010. However, this TMO actually gives powers to close roads for a much more extensive timeframe:
- 3 hours pre-event
 - during event
 - 3 hours post-event
 - all traffic except buses, Bromley road residents and Tottenham Community Sports Centre prohibited

Proposed Road Closure and Parking Suspension Plans

- 1.17 As the NFL events require an extended operational period for the road closures and traffic management plans, this report seeks a further statutory consultation and further publication of the necessary TMOs on the dates and times detailed in the table below:

Game 1 – 6 th October – 15 Hour Road Closure	Game 2 – 13 th October – 14 Hour Road Closure
10 hrs pre Kick 08:00 – 18:00	9 hrs pre Kick 05:30 – 14:30 (due to shorter live hours)
Kick Off – 18:00 – 21:00	Kick Off – 14:30 – 17:30
<ul style="list-style-type: none"> • 2 hrs post match 21:00 – 23:00 If deemed safe to do the roads will open earlier	2 hrs post match 17:30 – 19:30 If deemed safe to do the roads will open earlier

1.18 The extended road closure times are proposed for the High Road and all side roads within the existing Tottenham Hotspur Road Closure Plans. In addition to this, sections of the following roads will be inaccessible to all vehicles except for the emergency vehicles:

- Cedar Road – approx 25m from the junction of the High Road
- Ruskin Road – approx 30m from the junction of the High Road
- Bromley Road – approx 20m from the junction of the High Road

This is to enable a safe set up of the NFL Welcome Zone and ingress/egress of fans.

1.19 To facilitate the extended road closure timings and HVM enhancement infrastructure we are proposing to extend the stadium parking suspensions to include the below pay and display locations:

Location	Quantity	Timings
Hampden Lane	2	Saturday 5 th Midday – Sunday 6 th 23:00 / Saturday 12 th Midday – Sunday 13 th 20:30
Cedar Road	5	Saturday 5 th Midday – Sunday 6 th 23:00 / Saturday 12 th Midday – Sunday 13 th 20:30
Ruskin Road	9	Saturday 5 th Midday – Sunday 6 th 23:00 / Saturday 12 th Midday – Sunday 13 th 20:30
Bromley Road	9	Saturday 5 th Midday – Sunday 6 th 23:00 / Saturday 12 th Midday – Sunday 13 th 20:30

Any parking that is displaced as a result of these suspensions can be accommodated in surrounding roads.

Resident and Business Access Permit Zones

1.20 The existing stadium resident and business access and permit zones will apply for the extended road closures.

1.21 Entry and Exit will be manned by vehicle permit check points.

1.22 Access will be permitted using their CPZ, Homes for Haringey or blue badge parking permit.

1.23 Bromley Road will be restricted to entry and exit up to 4hrs before the game. This is due to crowd safety and security precautions.

1.24 The operational need to close the High Road (and various ancillary roads) both pre and post-Major Events derives primarily from the space needed to evacuate the Stadium in a safe and secure manner. The way in which the Stadium is evacuated, both in terms of current safety guidance and in response to various

terrorist/security incidents has changed fundamentally since the current Stadium scheme planning application was submitted in September 2015. The anticipated movement of spectators in an evacuation scenario is also better understood through more sophisticated dynamic crowd modelling, undertaken in June 2017.

Traffic Management Zone (TMZ)

1.25 NFL, in consultation with the Haringey Council planning, highways and building control officers; the Greater London Authority; Transport for London; the Metropolitan Police Service (including the Counter-Terrorism Security Advisers) are proposing the following phased closure of the High Road via an Experimental Traffic Management Order. The area within which these measures are proposed will be known as the Traffic Management Zone (TMZ Appendix II) and the phasing of those plans are detailed below:

PHASE ZERO – Ten to Nine Hours Before Kick-off

On NFL London Games days Worcester Avenue will close at 05.30/08.00.

All parking bays on Park Lane and Worcester Avenue will close.



PHASE 1 – Ten to Seven and a half Hours Before Kick-off

10 hours before kick-off for the NFL London Games event traffic marshals' will close the High Road from White Hart Lane to Lansdowne Road and implement the VPCs. This is to allow for additional security and safety infrastructure to be installed. General Traffic and TfL buses will be on diversion to the east and west of the stadium.

Residents and businesses who want vehicular access to their properties will need to enter via a vehicle permit check point (see map above).

Access will be permitted using their CPZ, Homes for Haringey or Blue Badge parking permit.



PHASE 2 – Seven and a half hours to four hours Before Kickoff

Seven and a half hours before kickoff there will be restricted access to pedestrians with large bags on the east side of the High Road between White Hart Lane and Park Lane, on the North side of Park Lane from High Street to Worcester Avenue and on Worcester Avenue.





This will be denoted by a fence line and security stewards. Pedestrians with large bags will be asked to walk to their destination on the outer side of the fence line. Residents on Worcester Avenue will be escorted by security to their property.

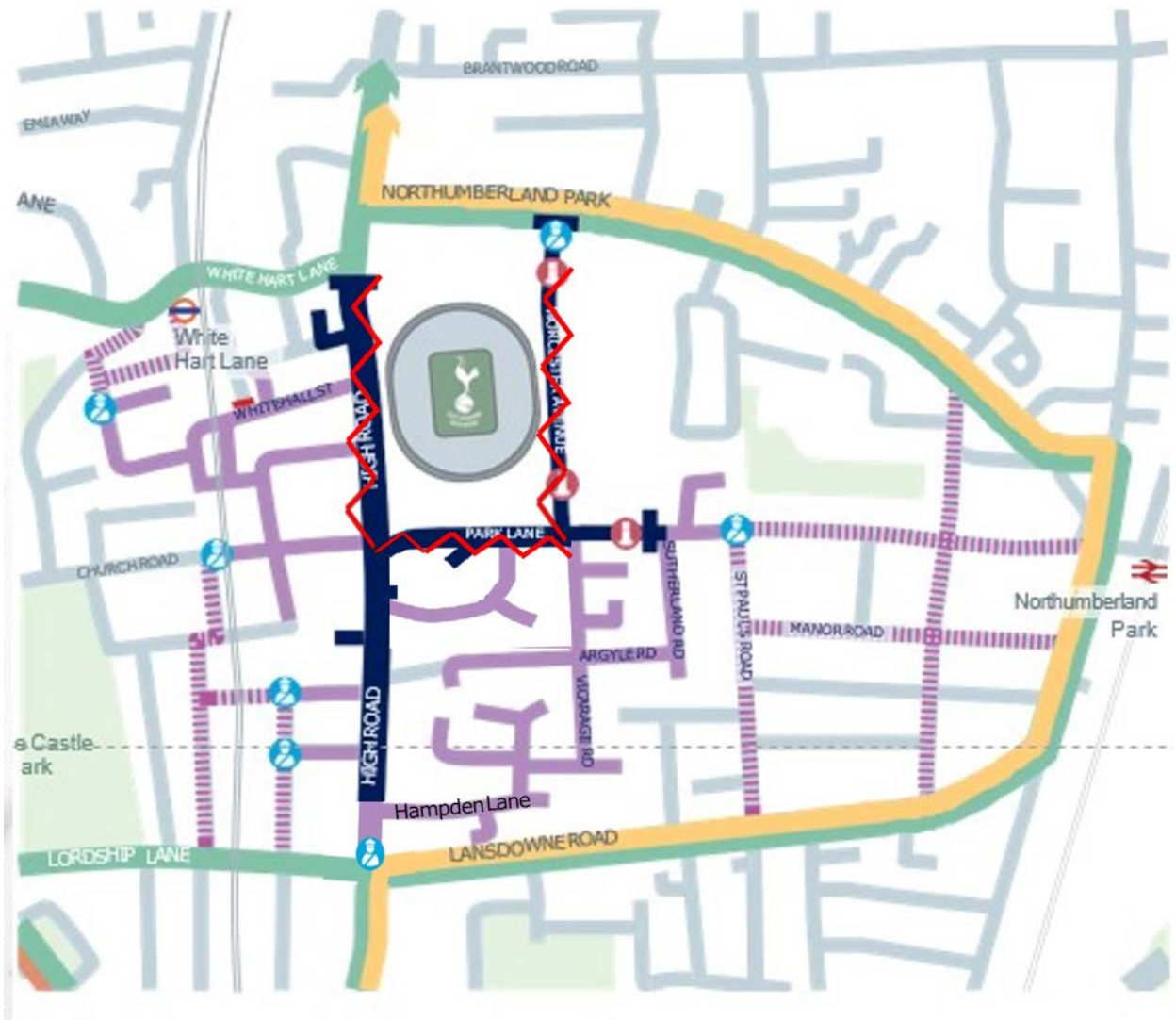
KEY

 Road closed	 New eastern bus diversion route
 Resident and business access permit zone	 Local traffic diversion route Existing
 Resident and business access route Vehicle	 west bus diversion route Firegate
 permit checkpoint	 Bag Buffer Zone
 New rising security bollards	

KEY

-  Road closed
-  Resident and business access permit zone
-  Resident and business access route Vehicle
-  permit checkpoint
-  New rising security bollards

-  New eastern bus diversion route
-  Local traffic diversion route Existing
-  west bus diversion route Firegate
-  Bag Buffer Zone

**PHASE 3 – Four hours to Kick-off**

Four hours before kick-off the Bromley Road resident and business access permit zone will be closed to both vehicles entering and exiting. In addition, Hampden Lane vehicular access will not be permitted via High Street.

This is for safety reasons due to the capacity of the crowds around the stadium and in the Welcome Zone.



PHASE 4 – During Game to 30 minutes prior to egress

During the game the Bromley Road Resident and Business Access permit zone will be reinstated.


Resident and Business Access permit zone will also be reinstated for vehicles accessing Hampden Lane.


KEY

 Road closed

 Resident and business access permitzone

 Resident and business access route Vehicle

 permit checkpoint

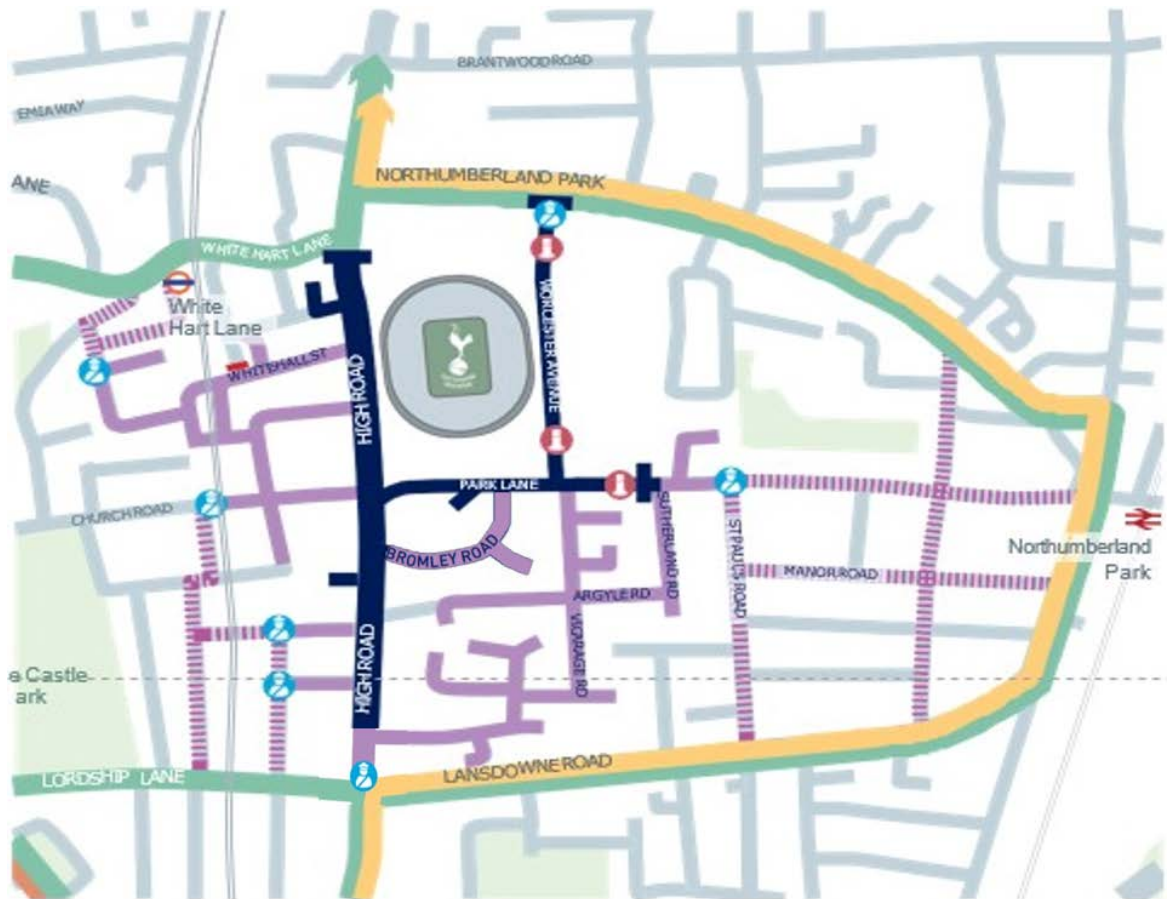
 New rising securitybollards

 New eastern bus diversion route

 Local traffic diversion route Existing

 west bus diversionroute Firegate

 Bag Buffer Zone



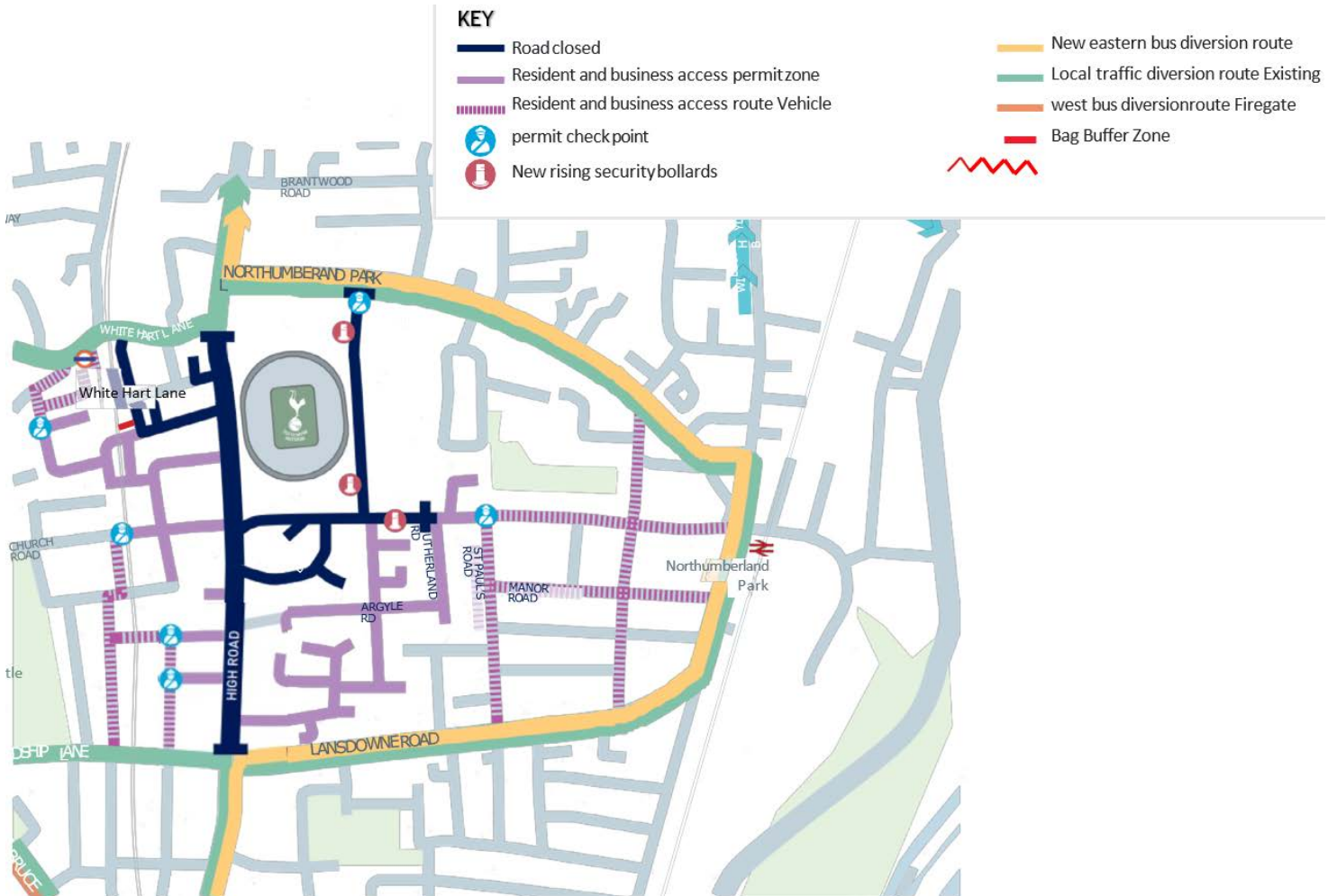
PHASE 5 – 30 minutes prior to egress to 1 hour after

Around 30 mins before the end of the event, traffic marshals will close the High Road to Lansdowne Road.

Worcester Avenue and Park Lane will remain closed to allow people to leave the stadium until 2300hrs. 30mins prior to the game finishing the High Road access to Hampden Lane will close restricting vehicular access to Hampden Lane via Park Lane. Bromley Road will also be closed.

On event days Whitehall Street and Love Lane will have their parking bays suspended and be closed to 1.5hrs after an event to cater for queue at White Hart Lane station as per standard match days.

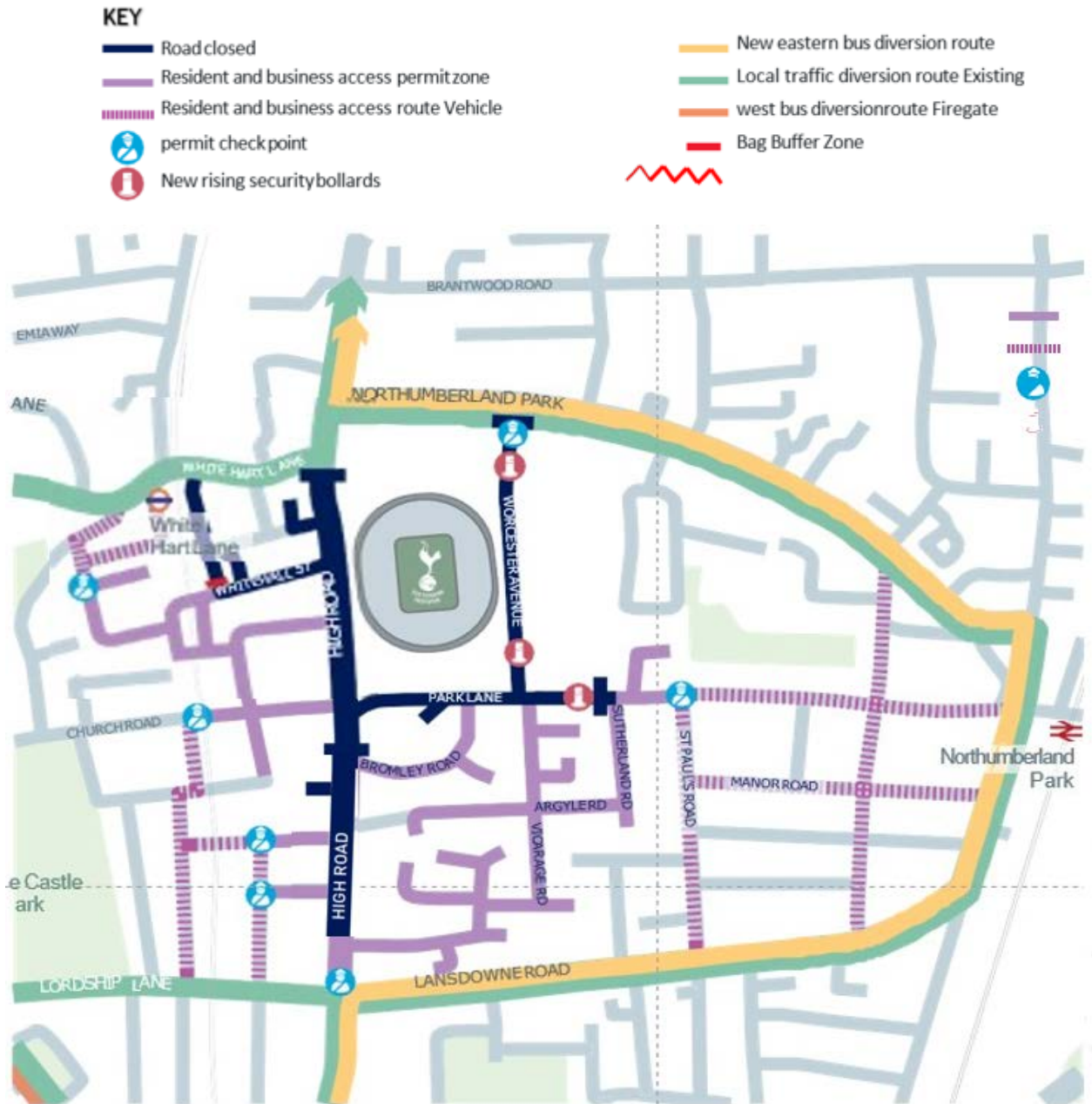
For 1-2 hours after an event Leaside Road will be one way Eastbound and Willoughby Lane will be one way northbound to facilitate leaving the stadium.



PHASE 6 – 1 hour to 2 hours after the game

The High Road will be reopened at Hampden Lane and Bromley Road vehicle access will be facilitated.

The reason for the extended road closure is to assist with final HVM derig. If deemed safe to do so roads will be reopened earlier.



Full details of the timings and phasing of the road closures for both games are set out on page 27 and 28 of NFL London Games 2019 presentation (Version-1-19.08.19).

Full details of the agreed road closure and traffic management plans are set out in the published delegated report published on the Haringey webpages June 2018

3.0 Chief Finance Officer Comments

3.1 Provision for the implementation of the proposed measures will be met entirely by THFC. The Service Level Agreement, to be agreed, will include consultation, implementation, operational (including event day council staff) and maintenance costs. The costs for the drafting and advertising of Traffic Management Orders is also to be met by THFC. The costs relating to this report are minimal at c.£2,000 for statutory advertisements and internal staff time and will be met from existing resources.

4.0 Legal Procedure

- 4.1 Before reaching a decision to make the necessary Traffic Management Order to implement any traffic management measures, the Council must follow the statutory consultation procedures pursuant to the Road Traffic Regulation Act 1984 (“RTRA”) (as amended) and the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996 (as amended). All representations received must be properly considered in the light of administrative law principles, Human Rights and equalities law and the relevant statutory powers.
- 4.2 The Council’s powers to make Traffic Management Orders arise mainly under sections 6, 9, 45, 46, 122 and 124 and schedules 1 paragraph 8 and 9 and Part IV of Schedule 9 of the RTRA.
- 4.3 The power of a local authority to make an order regulating or controlling vehicular and other traffic is contained within the ambit of section 6(1) of the RTRA. The power to make an experimental traffic order is contained in section 9 of the same Act. Experimental traffic orders generally have a lifespan of 18 months. During the initial 6-month period the Council will register representations received and consider and implement where possible these requests during the second 6-month period, these amendments have a further 6-month period before being considered to be made permanent.
- 4.4 By virtue of section 122, the Council must exercise its powers under the RTRA so as to secure the expeditious, convenient and safe movement of vehicular and other traffic including pedestrians, and the provision of suitable and adequate parking facilities on and off the highway. These powers must be exercised so far as practicable having regard to the following matters: -
- (a) The desirability of securing and maintaining reasonable access to premises.
 - (b) The effect on the amenities of any locality affected including the regulation and restriction of heavy commercial traffic so as to preserve or improve amenity.
 - (c) The national air quality strategy.
 - (d) Facilitating the passage of public service vehicles and securing the safety and convenience of their passengers.
 - (e) Any other matters appearing to the Council to be relevant

5.0 Equalities comments

- 5.1 S149 (4) of the Equality Act 2010 stresses the public sector equality duty strongly in respect of disabled persons and extends the meaning of ‘due regard’ to include the steps involved in meeting the needs of disabled persons in particular “steps to take account of disabled persons’ disabilities” even if it would mean treating disabled persons more favourably than persons who do not have a disability.

A number of measures have been put in place which will improve travel arrangements for those with accessibility impairments. A significant upgrade to Northumberland Park Station will provide step free access and the road closures proposed for the High Road, Park Lane and Worcester Avenue will provide a traffic free environment.

Resident blue badge holders will be permitted through the Road Closures.

6.0 Comments of the Head of Legal Services

6.1 The legal position and statutory requirements for consultation are set out in Section 4 of the report. Public consultation is to be undertaken and due consideration given to representations by the public. As long as the statutory consultation is undertaken and due consideration similarly given to representations made, there is no reason why the Council should not be entitled to proceed with its proposals.

7.0 Recommendations

7.1 For the Leader of the Council to authorise:

- a) Extended traffic management measures for up to 15 hours as described in sections 1.17, 1.18 and 1.19 as illustrated in Appendix I via an Experimental Traffic Management Order under the RTRA.
- b) The continual monitoring of the Local Area Management Plan (LAMP) and Traffic Management Zone (TMZ) and to consider any amendments which are agreed to be required.

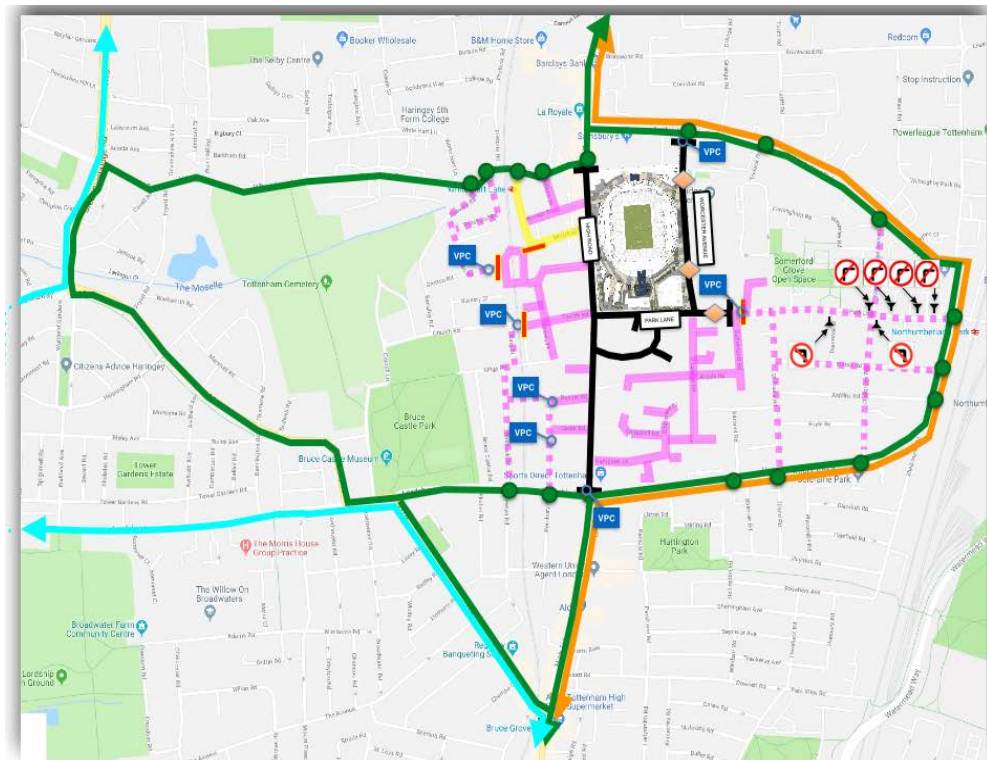
Background Papers

1. Published delegated [report](#) on road Closures in association with Tottenham Hotspur for Stadium Events, June 2018 - **Appendix TO BE INSERTED**
2. **NFL London Games 2019 presentation – V1 19.08.19 – Appendix TO BE INSERTED**
3. [The Blue Book](#) developed by Tottenham Hotspur Stadium a guide for local residents and businesses

APPENDIX I

Traffic Management Zone TMZ

High Road Closure and Residential Access Map



Access:

- 1,2,3 & 4
- 1 & 3
- 1 & 2
- - - Resident Access Route
- Premium Access Route
- ⊥ Closure Point
- Road ahead closed sign
- VPC Vehicle Check Point

Infrastructure

- Fire gates to be opened
- ◇ Rising HVM Bollards

Traffic Diversion

- Eastern Bus route
- Local Diversion route
- Strategic Bus Diversion route

TFL Buses permitted

- Optional Bus